

NEW SCHEMES WITHIN THE CAPITAL PROGRAMME

1. NEIGHBOURHOOD SERVICES

- 1.1. **Highways Maintenance Programme for Full Approval** of £7.834m in 2022/23 is to be funded by £5.834m Grant and £2m Corporate Supported Borrowing (before slippage is considered).

Provisional Approval of £7.834m per annum for future financial years anticipated grant settlements and Corporate Supported Borrowing of £2m per annum.

Base funding comes from a Section 31 Capital Grant through the maintenance element of WECA's City Regional Sustainable Transport Settlement (CRSTS). This consolidates all previous Department for Transport (DfT) allocations including pot-hole funding. It is proposed to supplement this from Council borrowing.

An Asset Management Plan is being finalised which will enable the rebasing of the investment needed on the maintenance programme. Borrowing allocations of £2m per annum, in addition to WECA grant, provide for a programme spending closer to the long-term average replacement spending needed to maintain safe highways conditions.

This programme is a key component in achieving and maintaining our overriding purpose of improving people's lives. Improving the overall condition of the highways network serves to minimise road works with associated traffic disruption and addresses poor & visually unattractive surfaces and end of life assets. Improved street lighting in communities makes people feel safer and happier with where they live. The transport network is crucial in achieving our principle of delivering for local residents.

The programme will consist of priority works across all highway asset groups namely carriageways, footways, structures (bridges, retaining walls, embankments & culverts), drainage and electrical infrastructure as identified through on-going inspection, monitoring and evaluation.

A detailed list of schemes is attached at Annex 5 (ii), and has been produced following technical assessment and consultation with Cabinet Members for Transport. Any amendments to the programme will be approved by the Director of Place Management in consultation with the Cabinet Members for Transport.

- 1.2. **Pixash Site Re-development for Full Approval** of £8.4m for 2023/24 and £0.8m 2024/25 to be funded by £6.2m Corporate Supported Borrowing and £3m Grants.

An additional £9.2m for the Keynsham recycling hub at Pixash Lane, meaning a total of £39.1m will be invested in this state-of-the-art facility, helping to tackle the Climate & Ecological emergency.

The Cabinet made decision E3306 (July 2021) to proceed with the Keynsham Recycling Hub at Pixash Lane, to relocate and consolidate Council waste & recycling operations and modernise the existing public Recycling Centre. This has been followed by a period of detailed engagement with the construction market, a competitive tender process and comprehensive analysis and evaluation.

The budget now requires an uplift £9.2m to align with current market prices in response to national increases in labour and material costs as a result of Covid-19 and to deliver the proposed development in full. Of this, £3m in grant funding is secured, being £2.5m Homes England Grant and £0.5m Transport funding, which contains the borrowing requirement on the uplift.

The key reasons for the uplift are: -

- Covid–19 market conditions, a limited response from the construction supply chain which has impacted the procurement process.
- The need to retain measures tackling the Climate & Ecological Emergency as priority, and to retain integrity of the core operational and public-facing functionality.
- To ensure compliance with Planning Consent which addresses highway and related environmental measures.

1.3. Waste Infrastructure Modernisation for Provisional Approval of £2m for 2022/23, £2.1m 2023/24 and £10.1m 2024/25 to be funded by Corporate Supported Borrowing.

Waste and Recycling services are a major Council service area and some of the most fundamental statutory services provided to residents. It is also key to delivering the Council's Climate & Ecological Emergency plans by continuing to improve on existing high levels of recycling performance and feasibility work to recycle soft plastics. The Waste Infrastructure Modernisation Programme delivers long-overdue investment in the Council's life-expired operational and public waste infrastructure. Public recycling facilities will be retained at Midland Road until a new permanent replacement is operational. As part of Bath's recycling provision, the Council will develop plans for additional neighbourhood recycling sites at locations within the city.

1.4. Keynsham Memorial Park Bridge for Provisional Approval of £750k for 2022/23 to be funded by Corporate Supported Borrowing.

Following investigative surveys completed in the current maintenance programme, the poor condition of this structure has been identified as in need of substantive replacement.

1.5. Council Fleet Vehicle Replacement for Provisional Approval of £201k for 2022/23 and £2,803k for future years to be funded by Service Supported Borrowing.

Council Fleet Green Vehicle Replacement for Provisional Approval of £201k for 2022/23 and £553k for future years to be funded by Corporate Supported Borrowing.

In addition to programme re-alignment for vehicles approaching the end of their lives, there is a need to recognise that new replacements will be evaluated against Climate & Ecological Emergency objectives as well as reviewing the on-going business need.

1.6. Parks Improvement Fund for Provisional Approval of £100k for 2022/23 and £100k in 2023/24 to be funded by Corporate Supported Borrowing.

Proposals for the refurbishment of some buildings to be developed to enable re-use, including potential concessions.

1.7. Haycombe Cremator Replacement for Provisional Approval of £100k for 2023/24 and £1,400k in 2024/25 to be funded by Corporate Supported Borrowing.

Extensive maintenance was recently necessary, and it is clear from the downtime experienced that future asset replacement must be anticipated. Earmarking of this funding gives time for a full review and detailed planning for the replacement procurement, to include site visits to other facilities, a thorough assessment of new technologies and a robust understanding of future costs. New cremator technology may allow a move away from gas-fired burners to more sustainable alternatives, and the Council will evaluate the on-site potential from solar and wind power to seek to strive for more self-sufficiency.

1.8. Play Area Refurbishment / Equipment for Provisional Approval of £128k for 2024/25, £350k p.a. for 2025/26 and 2026/27 to be funded by Corporate Supported Borrowing.

Establishment of a future programme to bring spending closer to the long-term average for replacement.

1.9. Entry Hill Leisure for Provisional Approval of £385k for 2022/23 to be funded by Service Supported Borrowing.

Provision of headroom of Council borrowing for new income generating proposals arising from the emerging Business Case. This is likely to be supplemented by grants and other external contributions which are still to be confirmed.

2. ECONOMIC DEVELOPMENT & RESOURCES

2.1. Programme Contingency for Full Approval of £2.828m for 2022/23 funded by Corporate Supported Borrowing.

Along with the current provision in 2021/22, this will increase the total Capital Programme Contingency to £5m, considered necessary due to the higher construction inflation risk arising from current economic events.

2.2. Flax Bourton Mortuary Extension for Full Approval of £206k for 2022/23 funded by revenue contribution.

A contribution (16.5%) towards the capital cost of the expansion of Avon Coroner's Flax Bourton Mortuary, a shared service with Bristol City Council, North Somerset Council and South Gloucestershire Council. Funding will be a revenue contribution to capital using the Contain Outbreak Management Fund (COMF) Grant received from the Department for Health and Social Care. The proposals will create 100 additional spaces, increasing capacity by 75%, and will ensure that the mortuary can provide a suitable and dignified resting place for all individuals under its care and will reduce pressure on partner agencies, including the NHS.

2.3. Corporate Estate Planned Maintenance Programme for Full Approval of £3.618m for 2022/23 and Provisional Approval of £3m per annum thereafter funded by Corporate Supported Borrowing.

Capital planned maintenance works will be undertaken on the Council's Corporate Estate. A detailed plan of priority works is shown in Annex 5 (iv). Any amendments for 2022/2023 will be confirmed by the Director for Regeneration & Housing in consultation with the Deputy Leader Cabinet Member for Economic Development and Resources.

2.4. Closed Circuit Television (CCTV) Replacement for Provisional Approval of £250k for 2022/23 and £300k for 2023/24 to be funded by Corporate Supported Borrowing.

Replacement cameras and supporting operating systems are proposed, along with addressing the need to develop options for future control room needs. This will meet the recently upgraded standard for procurement of security equipment.

2.5. Collections Study Centre for Provisional Approval of £500k for 2022/23 to be funded by Corporate Supported Borrowing.

The Fashion Museum is due to leave the Assembly Rooms by April 2023. This project seeks to create a study centre to house the collection of circa 100,000 items, maintaining access for students and researchers, preparing items for loan to exhibitions elsewhere and to provide access to the collection in a new way to the local community and audiences that wouldn't traditionally visit a museum. A Business Case will be developed by progressing the design and will seek funding from external sources including the WECA Investment Fund.

2.6. Commercial Estate Refurbishment for Provisional Approval of £300k for 2022/23 then £500k p.a. in future years to be funded by Corporate Supported Borrowing.

To address the repair backlog and plan for energy efficiency improvements of our existing tenancies and secure future rental incomes. An application will also be made to the WECA Green Recovery Fund to support this programme.

2.7. WaterSpace for Provisional Approval of £250k for 2022/23 and £50k p.a. in 2024/25, 2025/26 and 2026/27 to be funded by Corporate Supported Borrowing.

To deliver new river moorings to be agreed in the River Mooring Strategy currently being prepared for Cabinet approval. Future years will provide the match funding to WECA grants to continue the project.

2.8. Somer Valley Enterprise Zone for Provisional Approval £2m in 2023/24, £2.9m 2024/25 and £20K 2026/27 to be funded by WECA Grant.

Alignment of funding to WECA grant allocations for Enterprise Zone Access and A362 Improvements.

2.9. Christmas Market for Provisional Approval of £20k for 2022/23 and in subsequent financial years to be funded by Revenue Contribution.

Works to maintain the condition of chalets, whilst reported as Capital Expenditure, will be funded directly from the expected revenues received. A reserve to fund future capital spend will also come from any annual profit generated.

2.10. Heritage Infrastructure Development for Provisional Approval of £350K per annum from 2023/24 onwards to be funded by Service Supported Borrowing.

A headroom borrowing provision to reflect forthcoming proposals in the Heritage Business Plan funded from additional incomes generated.

2.11. Scheme Removal of previous Provisional Schemes:

- **Lewis House** - £500k funded by Service Supported Borrowing. No income source now arising from the New Ways of Working Project.
- **Youth Centre Property Improvements** - £540k Corporate Supported Borrowing. Removes scheme originally envisaged for 2019/20 before the current management arrangements and there are no current plans for this. Condition surveys will take place in 2022/23 to inform the need for

future plans, likely to be pursued within the Corporate Property Maintenance Programme.

3. ADULTS AND COUNCIL HOUSE BUILDING

- 3.1. Social Rent Programme for **Provisional Approval** of £11.741m for 2022/23 to be funded by £6.359m Service Supported Borrowing, £3.415m Grants and £1.967m Capital Receipts.

The administration set a manifesto commitment to deliver additional Council Housing. A programme to deliver around 50 units of Council-owned accommodation over the next 1-2 years, including supported housing and shared-ownership housing, is currently in progress. This allocation reflects Cabinet decision E3323 to extend this programme to deliver a further tranche of up to 58 social rented homes by utilising a further eight sites in existing Council ownership. Individual scheme business cases will be authorised through existing capital approvals and are subject to confirmation of grant awards.

- 3.2. Affordable Housing for **Provisional Approval** of £5m for 2022/23 to be funded by Service Supported Borrowing.

A headroom borrowing provision to allow future proposals to be developed utilising additional incomes generated by tenant rentals or savings from existing service provision. This will be supplemented by Capital Receipts arising from former Council House sales and the carry forward of previous Corporate Supported Borrowing allocations.

- 3.3. Carrswood Day Centre for **Provisional Approval** of £750k for 2022/23 to be funded by £375k Corporate Supported Borrowing and £375k Revenue Contribution.

A replacement roof is required due to problems with condensation and corrosion. This arises from a defect in construction and will reduce significant ongoing revenue maintenance costs.

4. CHILDREN AND YOUNG PEOPLE, COMMUNITIES AND CULTURE

- 4.1. **Basic Need Programme for Provisional Approval** including further grant allocation of £930K for 2022/23 making the total funding available of £15.0m future programmes.

The Council receives Basic Needs (BN) grant funding from the Department for Education (DfE) on an annual basis. The funding is allocated to support the provision of sufficient school places which is a statutory responsibility of the Council.

Following a review of the pupil number projections and assessment of future priorities for provision of sufficient places, the funding will be used to support emerging expansion schemes at primary and secondary schools.

Beyond 2022/23 the Council's School Organisation Plan will highlight any areas of basic need where additional school places may be required. At the appropriate time, feasibility studies will be required to determine the most suitable and cost-effective way to deliver the additional places required.

A key scheme earmarked for delivery in 2022/23 is for the Alternative Provision (AP) at the former Culverhay / Bath Community Academy (BCA) school site. A feasibility study is underway to evaluate options.

Feasibility Studies of £150k for development work is required to inform further detailed project plans.

It is proposed that delegated authority for approval of individual budgets is given to the Director for Education, subject to consultation with the Cabinet Member for Children and Young People, Communities and Culture.

- 4.2. **Schools' Capital Maintenance Programme**, total available for **Provisional Approval** of £460k to be funded by DfE grant. At the time of writing, the 2022/23 funding allocation announcement is yet to be made.

Emergency & Minor Works Allocation of £350k recommended for **Full Approval** - a budget to address ad hoc, unforeseen condition issues as they arise throughout the year. This may include items such as boiler replacement or roof repairs.

As in previous years, it is proposed that delegated authority for approval of individual budgets from the approved total above is given to the Director for Education, subject to consultation with the Cabinet Member for Children, Young People Communities and Culture.

4.3. **Devolved Schools' Capital of £40k for Full Approval** – an allocation of DfE capital to be allocated directly for spending by schools. At the time of writing, the 2022/23 funding allocation announcement is yet to be made.

4.4. **Special Educational Needs & Disability (SEND) Capital for Provisional Approval**, total available for Provisional Approval of £1,085k to be funded by DfE grant. At the time of writing, the 2022/23 funding allocation announcement is yet to be made.

To deliver additional SEND provision at a location or locations to be identified following further discussions with providers, including BCA as needed.

It is proposed that delegated authority for approval of individual budgets is given to the Director for Education, subject to consultation with the Cabinet Member for Children, Young People Communities and Culture.

4.5. **SEND Residential Provision (post 16) at Bath College, Radstock for Provisional Approval** £4m funded by Service Supported Borrowing.

To provide person-centred local residential college provision to enable young people with learning disabilities and associated complexities to access independent living and education/employment opportunities. This will be jointly specified, measured and performance-managed by the Children's and Adult Commissioning Teams. The key objectives will be :-

- To enable young people to remain close to family and friends and reduce the need to move out of area.
- To provide a local alternative at post-16 for young people transitioning from special school or independent school provision.
- To improve Preparing for Adulthood outcomes by strengthening pathways of progression to Supported Internships/Apprenticeships. Opportunities for joint working will link to study programmes for supported living and employment options.
- Whilst the unit's educational focus is for a 5-day supported living term-time model, it will also provide a flexible approach as the unit will be available for respite at weekends and holidays, which will also benefit other social care clients.

4.6. **Libraries Open Access** of £220k for 2022/23 for **Provisional Approval** to be funded from Corporate Supported Borrowing.

Capital funds for system & building set-ups which will enable the proposals for the extended opening of Midsomer Norton and Keynsham Libraries. This

supports the vision for self-service, providing convenience and modernisation of the service.

5. TRANSPORT SERVICES

5.1. Transport Improvement Programme for Full Approval of £1.163m in 2022/23 to be funded by grant. Future programme of £1.163m per annum for Provisional Approval.

Base funding comes from a Section 31 Capital Grant through WECA, provided in the Maintenance element of the City Regional Sustainable Transport Settlement.

The programme delivers highways improvement works under the general areas of road safety, safer routes to school, pedestrians, congestion and traffic management schemes.

2022/23 proposals continue to focus on supporting the five objectives identified in the West of England Joint Local Transport Plan:

- Reducing carbon emissions
- Supporting economic growth
- Promoting accessibility
- Contributing to better safety, security and health
- Improving quality of life & a healthy natural environment.

A detailed list of schemes, attached at Annex 5 (iii), has been produced following technical assessment and in consultation with Cabinet Members for Transport. Any amendments to the programme will be approved by the Chief Operating Officer in consultation with the Cabinet Members for Transport Services.

5.2. Pay and Display Replacement Programme for Provisional Approval of £230k for 2022/23 funded by Service Supporting Borrowing

Amendment to current replacement programme to secure income collection for car parking and improved operational data.

6. EMERGING CAPITAL SCHEMES

The following schemes are not yet fully developed, and Outline Business Cases have not been produced at this stage, so it is not yet possible to identify an accurate provision for them within the proposed Capital Programme.

These schemes may require significant capital expenditure, some or all of which may be met through external sources or the related service provider. As the specific business cases develop and the capital requirements are more fully understood, these schemes will come forward for Council decision.

The business cases will need to identify suitable capital and, if necessary, revenue funding provision at the time.

6.1. City Region Sustainable Transport Schemes

WECA led the City Region Sustainable Transport Settlement bid to the DfT in August 2021. A settlement of £540m was made as part of the Autumn Spending Review in 2021. The final proposed allocation to schemes in the Bath and North East Somerset area is £129.39m for 2022-27, rising to £146.6m when local match-funding is included (required for capital enhancements at a rate of 20%) with future amendment to the programme subject to business case approval.

6.1.1. **Bristol / Bath Strategic Corridor** improvements along the A4 with the following shortlist approved at Cabinet on 16 December 2021: -

- Implementation of bus priority measures in the form of new/reallocated bus lanes, bus gates and bus priority at junctions.
- Implementation of new and enhanced segregated cycle facilities in accordance with LTN 1/20 both along the route and to neighbouring communities.
- Implementation of improvements (including link improvements and new/improved crossings) for pedestrians and cyclists to support access from communities and rail stations to the strategic bus corridor and strategic cycle route.
- New bus stops and modal interchange hubs along the route linking to local centres, cycle routes and heavy rail opportunities.
- Enhanced, accessible bus stops with improved public realm and active travel links supporting access to the stops. Selected bus stops may potentially become mobility hubs.
- Introduction of cycle hangers, car club spaces, electric charging points and Variable Message Signs (VMS).

- Enhanced green infrastructure along the corridor supporting biodiversity net gain.
- Consistent branding and marketing to improve passenger information.

6.1.2. **Somer Valley to Bristol and Bath Improvements** along the A37 and A367. To include public transport improvements and walking and cycling connections. A public consultation to identify priority areas for investment closed on 9 January 2022.

6.1.3. **Bath City Centre Improvements** to public transport, walking and cycling. This will support the successful delivery of the Council's Bath Quays and Milsom Quarter Improvement Plans, as well as improve bus prioritisation and therefore journey time.

6.1.4. **WECA Cycling and Walking Improvements** identified in local Cycling and Walking and Infrastructure Plan (LCWIP), separately identified in addition to improvements funded through the above proposals:

<i>Bath - Scholars Way connecting secondary schools across the south of the city and University links</i>	<i>Scheme being developed between the city centre, Bath University, Combe Down, Mulberry Park and Midford Road.</i>
<i>Bath - Lower Weston cycle/pedestrian routes between city centre and Oldfield School</i>	<i>Segregated cycleways, upgraded & new controlled crossings, continuous footways, widened footways and reduced junction widths between London Street, George Street, Queens Square, Charlotte Street and section between Midland Road and Newbridge Hill</i>
<i>Bristol Bath Railway Path</i>	<i>The Bristol Bath Railway Path forms part of the National Cycle Route 4. It is the busiest traffic-free corridor in the country. Over recent years the high number of users has led to conflicts with sections of the route being less than 3 metres wide. Parallel routes will be delivered using part of the old railway path that has become available to improve safety for pedestrians (particularly disabled people and children). This will form part of a whole route upgrade including providing a more attractive connection to Bristol Temple Meads and Bristol City Centre.</i>
<i>Bath - Fielding's Bridge</i>	<i>Replacement of existing bridge or adjacent new bridge and improve cycle/pedestrian links in the vicinity.</i>
<i>Midsomer Norton - Silver Street/Fosseway walking route</i>	<i>Improvement to pedestrian routes between Midsomer Norton High Street, Norton Hill School and Fosseway via Charlton Road. This also includes a missing section of pedestrian/cycle off road route between the proposed Silver Street housing development and Charlton Road. These improvements will improve safety for pedestrians (particularly disabled people and children) moving around the area.</i>

- 6.1.5. Further Liveable Neighbourhoods investment, to be developed in line with the Council's strategy. Cabinet approved the first 15 areas in June 2021 and initial consultation on those areas closed on 3 January 2022. Any future expansion of the Liveable Neighbourhoods Programme will be decided by Cabinet.
- 6.1.6. The Council intends to bid to the Maintenance Challenge Fund for a project to repair Manvers Street which has underlying vaults.
- 6.1.7. DfT have confirmed that there will continue to be separate funding available to be applied for Liveable Neighbourhoods and active travel and city regions.
- 6.1.8. The Local Contribution for B&NES based on the proposed schemes is £17.219m as detailed below:

Funding Source	Local Contribution 2022/23 - 2026/27 (£ m)
Clean Air Zone	2.500
Community Infrastructure Levy	2.500
S106 Receipts	0.954
Council Approved Borrowing	1.000
Capital Financing Reserve Contribution	3.000
Development Receipts	7.265
Total	17.219

In the event that specific Local Contribution elements are not realised in line with current projections, an alternative funding source will need to be identified within the Council's Capital Budget and Resourcing Plan.

Following the approval of the CRSTS strategic outline case and scheme funding with the DfT, the Council will incorporate the schemes and funding being delivered by B&NES into the Capital Programme.

6.2. Other West of England Combined Authority (WECA) Funded Schemes:-

- 6.2.1. **Somer Valley Enterprise Zone (SVEZ):** Infrastructure to enable site development - public sector intervention is required to enable the development of the SVEZ, which, at completion, will support approximately 1,300 jobs. More than 70% of Somer Valley residents currently commute out of the area for work (Somer Valley Transport Strategy) and development of the SVEZ aims

to address this issue, in part by providing more localised employment. The Council has identified a number of key workstreams, which include Land Assembly, a Local Development Order, delivery of enabling infrastructure and land servicing. Feasibility & development capital funding has been received from WECA. Somer Valley Enterprise Zone Development and a full business case is in progress (to include site and highways enabling works).

6.2.2. **Somer Valley Regeneration / Investment Plans:** Supporting further investment in rural communities builds upon the current initiatives being delivered through the Somer Valley Enterprise Zone, Heritage & Love High Street funding. The Plan and Delivery Strategy will support the Local Plan, help address Climate & Ecological Emergency through potential renewable energy investment and support increased community resilience and sustainable rural economy. To include housing development with an application for Housing Regeneration Enabling Funding (HREF) to be made.

6.2.3. **iSTART (Science, Technology, Arts, Research, Training):** A collaboration between Bath & North East Somerset Council, Bath College, University of Bath and Bath Spa University. It will support people and businesses to develop the skills needed to generate and access good jobs, increasing productivity in a digital world. Full Business Case Development has taken place in 2021/22. Implementation likely to be undertaken by Strategic Partners in the project.

6.2.4. **Manvers Street Masterplan:** (Includes Manvers Street Car Park and Post Office Sorting Office site). Currently funded from approved WECA Masterplan development revenue funds. These related projects will deliver policy objectives of creating new homes, public realm improvements and sustainable travel outcomes. This will be delivered along the CRSTS funded maintenance work.

6.2.5. **Green Infrastructure – Bath Riverline, Waterspace & Biodiversity Projects:** Establishing projects that support the Climate & Ecological Emergency and provide biodiversity and environmental net gain outcomes within B&NES. An application for WECA Green Infrastructure funding, within the Investment Fund, will be made.

6.2.6. **Milsom Quarter:** Building upon the Covid-19 recovery and Love High Street funding that has been addressing immediate-term to short-term recovery interventions, the city centre is experiencing structural change through a combination of factors that will have long-term impacts upon the viability and vitality of our economy. Focussing upon economic renewal, housing delivery and energy efficiency retrofit the project will develop the

Spatial, Heritage and Delivery Strategy to support future investment. A Strategic Outline Business Cases will submit viable options.

- 6.2.7. **Social Housing Energy Upgrades:** An Expression of Interest was sent to WECA for a pilot scheme to retrofit 25 rural social properties without gas to an efficient source of energy and reduced carbon footprint. In addition, there is potential for other funding sources.
- 6.2.8. **Vacant Unit Action Plan:** Additional funding expected for High Street Catalyst Projects as part of the Covid Recovery Plan. Circa £1m is expected in 2022/23 from WECA.

6.3. Other Scheme Updates

- 6.3.1. **Fashion Museum:** The Bath Fashion Museum Collection is one of the world's top ten. Whilst the Collection Study Centre is the main priority to secure safe storage of the collection and enhanced educational use, the re-provision of a Fashion Museum is a potential cornerstone of the Milsom Quarter Masterplan. It will act as a cultural attractor to drive footfall and extend dwell time in Milsom Quarter, increasing vitality and underpinning investment. Progression requires business cases to be submitted to WECA and other grant awarding bodies.